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# State Conservation and Development Policies Plan Working Group Recommendations

Commission on CT's Development and Future Jan 9, 2023

# Introduction

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# Reporting Requirement

- "Any recommendations for statutory changes concerning the process for developing, adopting and implementing the state plan of conservation and development" – PA 21-29
- Focus on state plan, however regional and municipal Plans of Conservation and Development (POCDs) integral to effective planning

# Working Group Membership

- Rep. Cristin McCarthy Vahey
- Erin Kemple
- Charles Gardner
- James Basch
- John Board
- John Guszkowski, AICP
- Kathryn L. Braun
- Kevin Alvarez

- Kevin Kurian
- Kyle Shiel, AICP
- Lynn Haig, AICP
- Maureen Goulet
- Rachel DeScenza
- Robert B Hendrick Jr
- Savannah-Nicole
  Villalba, AICP

- Stephen Saloom
- Stewart "Chip" Beckett III
- Eric Lindquist
- Rebecca Augur, AICP



#### Listened To:

- OPM on history and process of developing Conservation and Development Policies Plan (C&D Plan)
- Municipal and regional planners on processes, content and implementation of local and regional Plans of Conservation and Development (POCDs)

Reviewed:

Other states' comprehensive planning frameworks

Considered:

- Need for statewide planning
- Whom and what activities the C&D Plan should guide
- How to best coordinate planning across levels of government
- Means to ensuring the C&D Plan gets implemented

### Main Recommendations

- 1. Transform the C&D Plan into a visionary and objective-setting plan based on current data and analysis
- 2. Maintain the C&D Plan as an Executive Branch plan with its development overseen by the Continuing Legislative Committee and OPM, and ultimate adoption by the CT General Assembly
- 3. Meaningfully engage stakeholders in development of the Plan
- 4. Ensure implementation of the C&D Plan

## 1. Visionary Plan with Objectives

- Establish a long-term vision for policy and investment beyond the five-year span of the Plan
- Use data analysis to identify and prioritize objectives that incrementally advance toward the long-term vision
- Develop specific, measurable objectives/ targets for particular elements and/or geographies for the five-year term of the Plan
- Direct state spending and other actions to support objectives, while encouraging creativity and flexibility in the methods used and enabling responsiveness to unforeseen circumstances
- Make policy recommendations to guide decisions at the regional and local level and seek to obtain consistency through policy and funding decisions

## 2. Executive & Legislative Branch Plan

- OPM should continue to draft Plan through transparent, iterative process with the Continuing Committee and by actively engaging state agencies and stakeholders
- The General Assembly should maintain authority to adopt the Plan to help foster commitment to its objectives and spending priorities. Consider statutory change to establish an automatic approval after a specified time if the General Assembly has not acted to approve or disapprove.
- Hold state agencies accountable for implementation through regular monitoring of progress by OPM and the Continuing Committee
- The Plan should guide COGs and municipalities in their own planning and land use decisions.

## 3. Meaningful Stakeholder Engagement

- OPM should engage Continuing Committee, Legislative and Gubernatorial Leadership early in the process to establish long-term vision which can help guide development of the Plan
- Collaborate with all state agencies to develop coordinated, prioritized strategies for state action
- Use technology to better engages COGs, municipal leaders, advocacy groups and other stakeholders throughout the planning process

## 4. Ensure Implementation

- State agencies' operations, programs and initiatives; administration of discretionary funding; and State Bond Commission actions should be consistent with C&D Plan
- Regional POCDs should be formally required to be consistent with the C&D Plan, and help position regions and member municipalities to achieve statewide objectives
- COGs should review local plans for consistency with C&D Plan and regional POCDs, and both local and regional POCDs should include progress reporting on identified goals and objectives
- Municipalities and COGs should be able to access state funding only for projects that are consistent with the C&D Plan
- Create a regular feedback loop between state agencies and the Continuing Committee on implementation progress

### **Related Recommendations**

Acknowledging impacts of main recommendations to slightly shift responsibilities for planning across levels of government, also recommend:

- Fiscally supporting an enhanced role for COGs in monitoring and implementing statewide planning objectives through nontransportation planning funding
- Considering enacting a local option for municipalities to adopt their regional POCD as their local POCD

#### Legislative Recommendations

More changes may be needed to fully adopt the main recommendations, however for 2023 session, recommend the following:

- Amend Section 16a-27 to streamline and clarify intent of C&D Plan, per previous recommendations
- Amend Section 16a-28 to adjust planning process milestones while maintaining Dec. 1, 2024 deadline for 2025-30 C&D Plan